

## Message Text

CONFIDENTIAL

PAGE 01 GENEVA 03875 270854Z

17

ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 CIAE-00 PM-03 INR-07 L-03 ACDA-05

NSAE-00 PA-01 PRS-01 SP-02 USIA-06 TRSE-00 SAJ-01

BIB-01 CU-02 SS-15 NSC-05 H-02 /077 W

----- 071520

R 270800Z MAY 75

FM USMISSION GENEVA

TO SECSTATE WASHDC 3213

INFO SECDEF WASHDC

USMISSION NATO

AMEMBASSY MOSCOW

C O N F I D E N T I A L GENEVA 3875

E.O. 11652: N/A

TAGS: CSCE XG PARM PFOR

SUBJECT: CSCE: CBM'S; ALLIED STATEMENT ON PARAMETERS FOR PRIOR  
NOTIFICATION OF MANUEVERS

1. SUMMARY: ON BASIS OF SOVIET CONCESSIONS ON MANEUVER  
PARAMETERS ON MAY 20 AND 21, ALLIED CAUCUS CONCURRED  
THAT RECIPROCAL GESTURE SHOULD BE GIVEN IN CBM SUBCOM-  
MITTEE, AND STATEMENT TO THIS EFFECT WAS DRAFTED AND  
DELIVERED BY CANADIAN REP ON MAY 23 (TEXT BELOW).  
WITH REMAINING ISSUES SOMEWHAT NARROWED, FURTHER WORK ON  
PARAMETERS WILL BE TRANSFERRED TO SMALL DRAFTING GROUP  
BEGINNING MAY 28. END SUMMARY

2. FOLLOWING ARE KEY PORTIONS OF TEXT OF CANADIAN STATE-  
MENT ON PARAMETERS, WHICH REPRESENT ALLIED CONSENSUS  
AND WAS DELIVERED IN MAY 23 SUBCOMMITTEE: BEGIN QUOTE:

--FIRST OF ALL, THE PARAMETER OF AREA. MY DELEGA-  
TION HAS NOTED THAT THERE HAS BEEN NO CHANGE IN  
POSITIONS CONCERNING THE ELIGIBLE AREA OF THOSE  
STATES FOR WHOM THERE WILL BE EXCEPTIONS. THE MOST  
RECENT TEXTS THAT PERTAIN TO THIS SUBJECT ARE THOSE  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 GENEVA 03875 270854Z

ON A PAPER STATED JANUARY 24. THE GAP BETWEEN

POSITIONS IS 100 KM ON THE ONE HAND AND 700 KM ON THE OTHER. THIS IS, OF COURSE, AS RECOGNIZED BY ALL OF US, A VERY IMPORTANT PARAMETER AND IN ORDER TO NARROW THE GAP MY DELEGATION IS PREPARED TO ACCEPT A FIGURE OF 500 KM RATHER THAN THE 700 KM THAT WE HAVE PREVIOUSLY SUPPORTED. IT IS, OF COURSE, OUR HOPE THAT THIS MOST SUBSTANTIAL CHANGE IN OUR POSITION WILL BE NOTED BY OTHER DELEGATIONS.

--ON THE PARAMETER OF TIME, WE HAVE NOTED THE SMALL CHANGE IN POSITION ON THE PART OF THE SOVIET UNION WHICH HAS RESULTED IN, AS I OBSERVED AT OUR LAST MEETING, A GAP BETWEEN THE POSITION OF THAT DELEGATION AND MY OWN OF TWO WEEKS VERSUS SEVEN WEEKS. IN THIS SENSE, I MIGHT INTERRUPT MYSELF TO NOTE SOME CONCERN FELT BY MY DELEGATION OVER STATEMENTS TO THE EFFECT THAT MORE THAN TWO WEEKS IS ADMINISTRATIVELY DIFFICULT UNDER THE MILITARY PLANNING SYSTEM OF THE SOVIET UNION. CLEARLY SOME WAY TO MOVE FORWARD WILL HAVE TO BE FOUND. TO STIMULATE FRESH THINKING AMONG THOSE DELEGATIONS WHO HAVE THESE PROBLEMS, MY DELEGATION NOW IS PREPARED TO RECEIVE NOTICE OF MANEUVERS SIX WEEKS BEFORE THEY COMMENCE RATHER THAN SEVEN WEEKS. MOREOVER, WHENEVER THIS FRESH THINKING ENABLES FLEXIBILITY, MY DELEGATION WILL AT THAT TIME BE PREPARED TO GO EVEN FURTHER AND ACCEPT NOTICES ONLY FIVE WEEKS BEFORE THE MANEUVERS.

--ON THE PARAMETER OF SIZE, WE ARE AWARE THAT SOME DELEGATIONS CONTINUE TO BASE THEIR FIGURES ON THE CONCEPT OF AN ARMY CORPS. WE ARE CONCERNED THAT SUCH A BASE AT THIS DELICATE STAGE OF NEGOTIATIONS COULD RESULT IN A DEADLOCK OVER TECHNICAL QUESTIONS OF HOW MANY MEN ARE IN VARIOUS UNITS OF ARMED FORCES. FOR THIS REASON, WE BELIEVE THAT THE WAY FORWARD IS TO BE FOUND IN ADDRESSING ONLY THE NUMBER OF TROOPS THEMSELVES RATHER THAN THE MORE SOPHISTICATED ANALYSIS OF THE STRENGTH OF FORMATIONS.

--THIS DOES NOT MEAN, HOWEVER, THAT MY DELEGATION DENIGRATES THE COGENT POINTS MADE BY OTHERS ABOUT THE IMPORTANCE OF TAKING INTO ACCOUNT THE QUALITY

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 GENEVA 03875 270854Z

OF THE FORCES INVOLVED, AND THIS QUESTION REMAINS FOR RESOLUTION. HOWEVER, AT THIS POINT, THE KEY TO PROGRESS SEEMS TO BE IN DEALING WITH NUMBERS OF TROOPS ALONE.

--TO ENCOURAGE FORWARD MOMENTUM, AND BASED ON A FIGURE MENTIONED BY THE SOVIET DELEGATION, MY DELEGATION IS NOW PREPARED TO GIVE MOST POSITIVE CONSIDERATION TO A FIGURE OF 15,000 MEN, PROVIDED

ADEQUATE PROVISION IS MADE IN OUR EVENTUAL TEXT  
RECOGNIZING THE VALUE OF NOTIFYING SMALLER-SCALE  
MANEUVERS. TEXTS RECOGNIZING THIS CONCEPT OF  
SMALLER SCALE MANEUVERS ARE IN PLAY ON ALL SIDES  
AND THUS WE DO NOT CONSIDER THIS PROBLEM TO BE  
PARTICULARLY DIFFICULT TO RESOLVE, ALTHOUGH IN OUR  
VIEW AN ACCEPTABLE TEXT MUST NOT INCLUDE WORDING  
THAT SUGGESTS EITHER BILATERAL ARRANGEMENTS OR  
NOTIFICATION TO NEIGHBOURS ONLY.

--ON THE REMAINING PARAMETER OF CONTENT OF NOTICE,  
MY DELEGATION APPRECIATES THE GESTURE FROM OTHER  
DELEGATIONS TO REPLACE THE WORD "SCALE" WITH SOME-  
THING THAT REFLECTS THE NUMBER OF TROOPS INVOLVED.  
AS A RECIPROCAL GESTURE AND IN VIEW OF THE UN-  
CERTAINTY AS TO MEANING THAT SOME DELEGATIONS CONTINUE  
TO EXPRESS OVER THE WORD "NATURE," MY DELEGATION  
IS NOW PREPARED TO GIVE POSITIVE CONSIDERATION TO  
ANY ALTERNATIVE WORDS OR, IF NO SATISFACTORY  
ALTERNATIVES ARE TO BE FOUND, WE ARE PARPARED TO  
DROP THE WORD ENTIRELY. MOREOVER, MY DELEGATION  
IS AWARE OF PROBLEMS OF OTHER WITH THAT PART OF  
THE CONTENT DEALING WITH DATES OF MOVEMENTS OF  
FORCES. AMENDMENTS TO OVERCOME THIS PROBLEM WERE  
SUGGESTED BY THE DELEGATIONS OF THE UNITED STATES  
AND OF MALTA ON OCTOBER 18, 1974. EITHER OF THESE  
AMENDMENTS COULD BE ACCEPTED BY MY DELEGATION AND,  
INDEED, WE ARE PREPARED TO CONSIDER IN A POSITIVE  
SPIRIT ANY FURTHER AMENDMENTS THAT MIGHT BE TABLED  
BY ANY DELEGATION THAT WOULD ENABLE US TO FIND A  
TEXT THAT WOULD IN SOME WAY REFLECT THE BASIC IDEA  
INVLOVED.

-- I FEEL CONFIDENT, MR. CHAIRMAN, THAT THE STEPS  
I HAVE JUST OUTLINED WILL ENABLE THIS SUB-COMMITTEE  
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 GENEVA 03875 270854Z

TO CONTINUE ITS FORWARD MOVEMENTS WHICH HAS ENCOURAGED  
US ALL IN RECENT DAYS. END QUOTE

3. IN SUBSEQUENT DISCUSSION IN SUBCOMMITTEE MEETING,  
SWEDISH AND TURKISH REPS PRESSED FOR INCLUSION OF SEA  
FRONTIER ZONES IN PORTIONS OF SOVIET TERRIROTY IN WHICH  
MANEUVERS WOULD BE NOTIFIED. SOVIET AMBASSADOR MENDELEVICH  
EXPRESSED REGRET THAT ALLIED CONCESSIONS HAD NOT BEEN  
MORE AMPLE, BUT WELCOMED FACT THAT ALL PARTICIPANTS WERE  
NOW NEGOTIATING USING COMMON TERMS, AND SUGGESTED THAT  
MORE INFORMAL MEETINGS IN SMALLER GROUP BE SET UP TO  
RESOLVE REMAINING PARAMETERS ISSUES.

4. ALLIES HAVE AGREED THAT SMALLER GROUP FOR FURTHER EXCHANGES  
AND INITIAL DRAFTING OF PARAMETERS PROVISIONS WOULD BE

ADVANTAGEOUS, AND SUCH A GROUP WILL BEGIN MEETING ON MAY 28.  
ALLIED REPS WILL BE UK (AS PRINCIPAL ALLIED SPOKESMAN), AND  
CANADA AND NORWAY (ON BASIS OF LONG EXPERIENCE AT  
CONFERENCE) ON SEMI-PERMANENT BASIS, PLUS ONE OR TWO  
OTHERS IN ROTATION. U.S. REP WILL TAKE PART IN SMALL  
GROUP ONLY IN CASES WHERE POINTS OF PARTICULAR CONCERN  
IN OUR STANDING INSTRUCTIONS ARE AT ISSUE. DALE

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** PAPERS, COLLECTIVE SECURITY AGREEMENTS, NEGOTIATIONS, COMMITTEE MEETINGS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 27 MAY 1975  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** GolinoFR  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1975GENEVA03875  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Film Number:** D750184-0580  
**From:** GENEVA  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1975/newtext/t19750518/aaaaapni.tel  
**Line Count:** 176  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ACTION EUR  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 4  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** GolinoFR  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 18 JUN 2003  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <18 JUN 2003 by BoyleJA>; APPROVED <19 JUN 2003 by GolinoFR>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
05 JUL 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** CSCE: CBM'S; ALLIED STATEMENT ON PARAMETERS FOR PRIOR NOTIFICATION OF MANUEVERS  
**TAGS:** PARM, PFOR, XG, CSCE, CBMS  
**To:** STATE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006